U.S. ENVIRONMENTAL PROTECTION AGENCY

WATER QUALITY SCORECARD

INCORPORATING GREEN INFRASTRUCTURE PRACTICES AT THE MUNICIPAL, NEIGHBORHOOD, AND SITE SCALES

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Executive Summary

Many communities across the United States face the challenge of balancing water quality protection with the desire to accommodate new growth and development. These cities and counties are finding that a review of local ordinances beyond just stormwater regulations is necessary to remove barriers and ensure coordination across all development codes for better stormwater management and watershed protection. Local policies, such as landscaping and parking requirements or street design criteria, should complement strong stormwater standards and make it easier for developers to simultaneously meet multiple requirements.

EPA's Water Quality Scorecard was developed to help local governments identify opportunities to remove barriers, and revise and create codes, ordinances and incentives for better water quality protection. It guides municipal staff through a review of relevant local codes and ordinances, across multiple municipal departments and at the three scales within the jurisdiction of a local government (municipality, neighborhood, and site), to ensure that these codes work together to protect water quality goals. The two main goals of this tool are to: (1) help communities protect water quality by identifying ways to reduce the amount of stormwater flows in a community and (2) educate stakeholders on the wide range of policies and regulations that have water quality implications.

The scorecard is intended for municipalities of various sizes in rural, suburban and urban settings, including those that have combined sewers, municipal separate storm sewers and those with limited or no existing stormwater infrastructure. It can help municipal staff, stormwater managers, planners, and other stakeholders better understand where a municipality's² land development regulations and other ordinances may present barriers or opportunities to implementing a comprehensive water quality protection approach. The scorecard provides policy options, resources and case studies to help communities develop a comprehensive water quality program.

Background

Growth and development expand communities' opportunities by bringing in new residents, businesses, and investments. Growth can give a community the resources to revitalize a downtown, refurbish a main street, build new schools and develop vibrant places to live, work, shop and play. The environmental impacts of development, however, can make it more difficult for communities to protect their natural resources. The U.S. Census Bureau projects that the U.S. population will reach 400 million people by about 2040, which will add continued development pressure on local communities and the environment. Many communities are asking where and how they can accommodate this growth while maintaining and improving their water resources.

¹ While the watershed scale is the best scale at which to look regionally at water quality protection strategies, it can be difficult to align policies, incentives, and regulations across political boundaries. So for purposes of implementation, the largest scale the scorecard uses is the municipality.

² The term "municipality" as used by the International City/County Management Association (ICMA) refers to local government at both the city and county levels.

Land development directly affects watershed functions. When development occurs in previously undeveloped areas, the resulting alterations to the land can dramatically change how water is transported and stored. Residential and commercial development create impervious surfaces and compacted soils that filter less water, which increases surface runoff and decreases groundwater infiltration. These changes can increase the volume and velocity of runoff, the frequency and severity of flooding, and peak storm flows.

Many communities are already struggling with degraded water bodies and failing infrastructure. For example, *EPA's National Water Quality Inventory: 1996 Report to Congress* indicated that 36 percent of total river miles assessed were impaired.³ In EPA's 2004 Report to Congress, that percentage increased to 44 percent.⁴ Further, a report by the National Academy of Sciences found urban stormwater is estimated to be the primary source of impairment for 13 percent of assessed rivers, 18 percent of lakes, and 32 percent of estuaries—significant numbers given that urban areas cover only 3 percent of the land mass of the United States.⁵

Urban runoff also affects existing waste water and drinking water systems. EPA estimates that between 23,000 and 75,000 sanitary sewer overflows occur each year in the United States, releasing between 3 and 10 billion gallons of sewage annually. Many of these overflow problems stem from poor stormwater management. Many municipalities—both large and small—must address the impact of existing impervious areas, such as parking lots, buildings, and streets and roads, that have limited or no stormwater management while at the same time trying to find effective and appropriate solutions for new development.

These water quality impairments exist, in part, because historically stormwater management—and indeed stormwater regulation—has focused primarily on the site scale. The reasoning was sound: manage stormwater well at the site and water bodies in the community will be protected. But as the findings of EPA's National Water Quality Inventory demonstrated, this strategy has not been fully effective for two main reasons.

First and foremost, the site-level approach does not take into account the amount of off-site impervious surfaces. During the development boom from 1995-2005, rain-absorbing landscapes, such as forests, wetlands, and meadows, were transformed into large areas of houses, roads, office buildings, and retail centers. This development created vast areas of impervious cover, which generated significant increases in stormwater runoff. However, the amount of development in the watershed is not simply the sum of the sites within it. Rather, total impervious area in a watershed is the sum of sites developed plus the impervious surface of associated infrastructure supporting those sites, such as roads and parking lots.

In addition, federal stormwater regulations focus on reducing pollutants in the runoff—the sediments from roads, fertilizers from lawns, etc.—and not on the amount of stormwater coming from a site. But it is the increased volume of runoff coming into a municipality's water bodies that scours streams, dumps sediments, and pushes existing infrastructure past its capacity limits. Failure to consider the cumulative impact—this loss of natural land, increased imperviousness and resulting stormwater runoff volumes—

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³ U.S. EPA National Water Quality Inventory: 1996 Report to Congress: http://www.epa.gov/305b/96report/index.html

⁴ U.S. EPA National Water Quality Inventory: 2004 Report to Congress: http://www.epa.gov/owow/305b/2004report/

⁵ *Urban Stormwater Management in the United States*, National Research Council of the National Academy of Sciences, 2008: http://dels.nas.edu/dels/rpt_briefs/stormwater_discharge_final.pdf

⁶ U.S. EPA National Water Quality Inventory: 2004 Report to Congress: http://www.epa.gov/owow/305b/2004report/

on regional water quality and watershed health has led communities to seek stormwater solutions that look beyond site-level approaches.

Communities are recognizing that the water quality impacts of development need to be managed at a variety of scales, including the municipal, the neighborhood, and site levels. A range of planning and development strategies at the municipal and neighborhood scales must be applied to address stormwater management comprehensively and systematically. At the same time that stormwater management is moving beyond the site level, it is also evolving beyond hardscaped engineered solutions, such as basins and curb-and-gutter conveyance, to an approach that manages stormwater through natural processes.

Green infrastructure provides a solution to both the issue of scale and the shift in how stormwater is managed on site. Green infrastructure is a comprehensive approach to water quality protection defined by a range of natural and built systems that can occur at the regional, community and site scales. At the larger regional or watershed scale, green infrastructure is the interconnected network of preserved or restored natural lands and waters that provide essential environmental functions. Large scale green infrastructure may include habitat corridors and water resource protection. At the community and neighborhood scale, green infrastructure incorporates planning and design approaches such as compact, mixed-use development, parking reductions strategies and urban forestry that reduces impervious surfaces and creates walkable, attractive communities. At the site scale, green infrastructure mimics natural systems by absorbing stormwater back into the ground (infiltration), using trees and other natural vegetation to convert it to water vapor (evapotranspiration), and using rain barrels or cisterns to capture and reuse stormwater. These natural processes manage stormwater runoff in a way that maintains or restores the site's natural hydrology.

At the municipal scale, decisions about where and how our towns, cities and regions grow are the first, and perhaps most important, development decisions related to water quality. Preserving and restoring natural landscape features (such as forests, floodplains, and wetlands) are critical components of green infrastructure. By choosing not to develop on and thereby protecting these ecologically sensitive areas, communities can improve water quality while providing wildlife habitat and opportunities for outdoor recreation. In addition, using land more efficiently reduces and better manages stormwater runoff by reducing total impervious areas. Perhaps the single most effective strategy for efficient land use is redevelopment of already degraded sites, such as abandoned shopping centers or underused parking lots, rather than paving greenfield sites.

At the intermediate or neighborhood scale, green infrastructure includes planning and design approaches such as compact, mixed-use development, narrowing streets and roads, parking reduction strategies and urban forestry that reduce impervious surfaces and better integrate the natural and the built environment.

At the site scale, green infrastructure practices include rain gardens, porous pavements, green roofs, infiltration planters, trees and tree boxes, and rainwater harvesting for non-potable uses such as toilet flushing and landscape irrigation. These processes represent a new approach to stormwater management that is not only sustainable and environmentally friendly, but cost-effective as well.

Municipalities are realizing that green infrastructure can be a solution to the many and increasing water-related challenges facing municipalities, including flood control, combined sewer overflows, Clean Water Act requirements, and basic asset management of publicly owned treatment systems. New solutions and new strategies are clearly needed to ensure that communities can continue to grow, while at the same time maintaining and improving their water resources. This Water Quality Scorecard seeks to provide the policy tools, resources and case studies to both accommodate growth and protect water resources.

The Water Quality Scorecard

EPA worked with numerous water quality experts, local government staff, developers, urban designers, and others working on land use and water quality issues to develop this Water Quality Scorecard. The purpose of the scorecard is to address water quality protection across multiple scales (municipality, neighborhood, and site) and across multiple municipal departments. This scorecard can help municipal staff, stormwater managers, planners, and other stakeholders better understand where a municipality's land development regulations and other ordinances may present barriers or opportunities to implementing a comprehensive green infrastructure approach. The tool's two main goals are to: (1) help communities protect water quality by identifying ways to reduce the amount of stormwater flows in a community and (2) educate stakeholders on the wide range of policies and regulations that have water quality implications.

Communities throughout the U.S. are implementing stormwater regulations that require or encourage the use of green infrastructure for managing stormwater on site. These cities and counties are finding that, to better manage stormwater and protect watersheds, green infrastructure policies require a review of many other local ordinances to remove barriers and ensure coordination across all development codes. Local policies, such as landscaping and parking requirements or street design criteria, should complement strong stormwater standards and make it easier for developers to simultaneously meet multiple requirements. At the same time, if these policies are written to support water quality goals, they can independently reduce and better manage stormwater runoff.

How to Use the Scorecard

This scorecard is a locally controlled self-assessment and guide for better incorporating green infrastructure practices at the municipal, neighborhood, and site scales. While the tool could be completed by one department or agency, the effectiveness of this tool will increase if an interagency process is established to review all local codes and policies that might impact water quality.

Completing the Water Quality Scorecard requires different documents, plans, codes and guidance manuals. While the legal structure for stormwater management and land development regulation varies among municipalities, the following list contains the most common documents that may be needed to complete this scorecard and describes how they can create impervious cover.

- Zoning ordinances specify the type and intensity of land uses that are allowed on a given parcel. A zoning ordinance can dictate single-use low-density zoning, which spreads development throughout the watershed, creating considerable excess impervious surface.
- *Subdivision codes* or ordinances specify development elements for a parcel: housing footprint minimums, distance from the house to the road, the width of the road, street configuration, open space requirements, and lot size—all of which can lead to excess impervious cover.
- Street standards or road design guidelines dictate the width of the road, turning radius, street connectivity, and intersection design requirements. Often in new subdivisions, roads tend to be too wide, which creates excess impervious cover.

- Parking requirements generally set the minimum, not the maximum, number of parking spaces required for retail and office parking. Setting minimums leads to parking lots designed for peak demand periods, such as the day after Thanksgiving, which can create acres of unused pavement during the rest of the year.
- Setbacks define the distance between a building and the right-of-way or lot line and can spread
 development out by leading to longer driveways and larger lots. Establishing maximum setback
 lines for residential and retail development will bring buildings closer to the street, reducing
 impervious cover associated with long driveways, walkways, and parking lots.
- *Height limitations* limit the number of floors in a building. Limiting height can spread development out if square footage cannot be met by vertical density.
- Open space or natural resource plans detail land parcels that are or will be set aside for recreation, habitat corridors, or preservation. These plans help communities prioritize their conservation, parks, and recreation goals.
- Comprehensive plans may be required by state law, and many cities, towns and counties prepare comprehensive plans to support zoning codes. Most comprehensive plans include elements addressing land use, open space, natural resource protection, transportation, economic development and housing, all of which are important to watershed protection. Increasingly, local governments are defining existing green infrastructure and outlining opportunities to add new green infrastructure throughout the community.

An initial step in using this tool is to convene appropriate staff to review various sections of the tool and coordinate to both identify opportunities for change and address the potential inconsistencies between policies. The approaches described in this scorecard may be under the control of a number of different local government agencies, including:

- Parks and Recreation
- Public works
- Planning
- Environmental protection
- Utilities
- Transportation

The scorecard's review of land use and development policies provides guidance for implementing a range of regulatory and non-regulatory approaches, including land use planning elements, land acquisition efforts and capital investment policies that can help various municipal agencies integrate green infrastructure into their programs. Internal agency policies and practices, such as maintenance protocols or plan review processes, may need to be evaluated for potential barriers as well.

Each policy or approach is described in the context of its potential for providing water quality benefits, although most of the policies have many additional benefits for community livability, human health, air quality, energy use, wildlife habitat, and more. This tool is not intended to provide model ordinance language. It emphasizes best practices and helps municipalities understand the incremental steps for changing specific policies and internal agency practices. The scorecard divides the tools and policies into four categories:

- 1. Adopt plans
- 2. Remove barriers
- 3. Adopt incentives
- 4. Enact regulations

These four categories are meant to provide greater structure to the compiled tools by organizing the policies or approaches as incremental changes and updates. These categories may help municipal staff prioritize which tools to work on based on local factors like resources, time and political support. For example, an appropriate first step in the process of updating local regulations may be to remove a barrier rather than enacting a new regulation. Most policy options avoid specific performance guidance so that the tool is useful to a range of municipalities in different contexts. However, the case studies and resources provide locally appropriate performance measures where possible.

To highlight the diverse nature of green infrastructure approaches, as well as the fact that oversight over these policies resides in various municipal agencies, the scorecard is divided into five sections:

- 1. Protect Natural Resources (Including Trees) and Open Space
- 2. Promote Efficient, Compact Development Patterns and Infill
- 3. Design Complete, Smart Streets that Reduce Overall Imperviousness
- 4. Encourage Efficient Provision of Parking
- 5. Adopt Green Infrastructure Stormwater Management Provisions

The five sections organize green infrastructure approaches based on drivers of impervious cover at the municipal, neighborhood and site scales. Yet all three scales may be reflected in any single section. For example, section three focuses on designing complete streets and includes site-specific design standards, neighborhood connectivity strategies and regulations that should be applied throughout a municipality.

The scorecard describes alternative policy or ordinance information that, when implemented, would support a comprehensive green infrastructure approach and will allow the municipality to determine where, in the broad spectrum of policy implementation, their policies fall.

A NOTE ABOUT THE POINT SYSTEM

The tool includes a point system to make it easier to evaluate and improve local programs. The municipality can decide whether to use the point system at all. If the point system is used, municipalities can set locally appropriate thresholds and goals.

Governments could choose to use the point system in many different ways, including:

- State governments could require municipalities to complete the Water Quality Scorecard and establish measures for improvement over different permit cycles. For example, a municipality might have to improve its score by some number of points before the next permit cycle.
- Local governments could determine a score based on existing programs and policies and then set goals from this baseline. Local targets may include incremental yearly improvements or achieving additional points in a particular section, such as "Encourage Efficient Parking Supply" or "Protect Natural Resources and Open Space."
- Stakeholders such as watershed groups or environmental organizations could complete the scorecard and then provide feedback and information assistance to the local government about

sections within the scorecard that received few points and might be an area for improvement.

- The total score or scores in certain sections could be used to educate elected officials, decision makers and others about the importance of these issues and the role of local policies in addressing them.
- A lack of points in one section may alert a municipality that a certain area, such as parking, is currently being handled well in local ordinances and may be ripe for improvement.
- Variation in the number of points achieved across the five sections may help a municipality to better assess local sources of impervious cover and potential for the introduction of green infrastructure.

Because the scorecard is intended for use by a range of community types and sizes in locations throughout the U.S, please note that no single municipality will be able to receive every point. Some questions and points may only be available to urban municipalities while others may only be available to those in a suburban or rural setting.

TIPS FOR BUILDING RELATIONSHIPS BETWEEN STORMWATER MANAGERS, LAND USE PLANNERS, AND OTHER LOCAL OFFICIALS

Effective stormwater management requires coordination and collaboration across many different municipal departments and processes. Below are some ideas for incorporating stormwater management in traditional planning processes and programs.

- Include both land use planners and stormwater managers in pre-concept and/or pre-application meetings for potential development projects
- Use local government sites (e.g., schools, regional parks, office buildings, public works yards) as demonstration projects for innovative land use strategies and stormwater management. Form a team that includes land use planners, stormwater managers, parks and school officials, etc. to work out the details.
- Include stormwater managers in the comprehensive plan process to incorporate overall watershed and stormwater goals.
- Make sure that both land use planners and stormwater managers are involved in utility and transportation master planning.
- Allow stormwater managers to be involved in economic development planning, especially for
 enterprise zones, Main Street projects, and other projects that involve infill and redevelopment.
 Encourage stormwater managers to develop efficient watershed-based solutions for these plans.
- Develop cross-training and joint activities that allow land use planners, stormwater managers, and transportation, utility, and capital projects planners to explore how various land use/stormwater processes can be better integrated.
- Hold staff trainings with speakers that are knowledgeable about smart growth and stormwater management. Alternately, encourage land use planners, stormwater managers, and other local officials to attend trainings on this topic as a team.

TABLE 2: WATER QUALITY SCORECARD QUICK REFERENCE GUIDE

INCORPORATING GREEN INFRASTRUCTURE PRACTICES AT THE MUNICIPAL, NEIGHBORHOOD, AND SITE SCALES SUMMARY						
	Policy Question	Goal				
	PROTECT NATURAL RESOURCES (INCLUDING TREES) AND OPEN SPACE					
1A.	Natural Resource Protection					
	Are development policies, regulations and incentives in place to protect natural resource areas and critical habitat? Are no-development buffer zones and other	Protect natural resource areas (e.g., forests, prairies) and critical habitat (e.g., conservation corridors, buffer zones, wildlife preserves) from future development. Protect critical areas such as wetlands, floodplains, lakes,				
	protective tools in place around wetlands, riparian areas and floodplains to improve/protect water quality?	rivers, and estuaries with a mandatory no-development buffer.				
	Does the community have protection measures for source water protection areas through land use controls and stewardship activities?	Protect source water areas from current or potential sources of contamination.				
1B.	Open Space Protection	Contract of the day of the contract of the con				
	Does the jurisdiction have adequate open space in both developed and greenfield areas of the community?	Create open networks throughout a community that serve a dual function of providing recreational areas and assisting in management of stormwater runoff.				
1C.						
	Does the local government have a comprehensive public urban forestry program?	Protect and maintain trees on public property and rights-of- way and plant additional trees to enhance the urban tree canopy.				
	Has the community taken steps to protect trees on private property?	Preserve trees on private property and require replacement when trees are removed or damaged during development.				
	Are street trees encouraged or required as part of road and public right-of-way capital improvement projects?	Leverage existing capital funds to plant more street trees and add multiple benefits to the public right-of-way.				
	PROMOTE EFFICIENT, COMPACT	DEVELOPMENT PATTERNS AND INFILL				
2A.	Infill and Redevelopment					
	Are policy incentives in place to direct development to previously developed areas?	Municipalities implement a range of policies and tools to direct development to specific areas.				
2B.	Development in Areas with Existing Infrast					
	Is growth directed to areas with existing infrastructure, such as sewer, water, and roads?	Adopt policies, incentives, and regulations to direct new development to areas that have infrastructure, such as water and sewer.				
2C.	Mixed-Use Development					
	Are mixed use and transit-oriented developments allowed? Encouraged?	Revise codes and ordinances to allow for the "by right" building of mixed-use and transit-oriented developments.				
	DESIGN COMPLETE, SMART STREETS	THAT REDUCE OVERALL IMPERVIOUSNESS				
3A.	Street Design					
	Do local street design standards and engineering practices encourage streets to be no wider than is necessary to effectively move traffic? Do policies allow narrow	Appropriate street widths allow narrower lanes for certain street types, thereby reducing overall imperviousness.				

	neighborhood streets designed to slow traffic	
	and create safer conditions for pedestrians	
	and bicyclists?	
	Are shared driveways, reduced driveway	Encourage alternative forms and decreased dimensions of
	widths, two-track driveways, and rear	residential driveways and parking areas.
	garages and alleys encouraged for all single-	
	family developments?	
3B.	Green Infrastructure Elements and Street I	
	Are major street projects required to	Formally integrate green infrastructure into standard
	integrate green infrastructure practices as a	roadway construction and retrofit practice.
	standard part of construction, maintenance,	
	and improvement plans?	
	Do regulations and policies promote use of	Build and retrofit these surfaces with pervious materials to
	pervious materials for all paving areas,	reduce stormwater runoff and its negative impacts.
	including alleys, streets, sidewalks,	,
	crosswalks, driveways and parking lots?	
	ENCOURAGE EFFICIE	NT PROVISION OF PARKING
4A.	Reduced Parking Requirements	
	Does your local government provide	Match parking requirements to the level of demand and
	flexibility regarding alternative parking	allow flexible arrangements to meet parking standards.
	requirements (e.g., shared parking, off-site	anow nomero unungomonis to most purining stantantus
	parking) and discourage over-parking of	
	developments? Do parking requirements	
	vary by zone to reflect places where more	
	trips are made on foot or by transit?	
4B.	Transportation Demand Management Alter	motivos
ъ.	Are developers allowed to use alternative	Provide flexibility to reduce parking in exchange for
	measures such as transportation demand	specific actions that reduce parking demands on site.
	management or in-lieu payments to reduce	specific actions that reduce parking demands on site.
	required parking?	
4C.	Minimizing Stormwater From Parking Lots	
40.	Are there requirements for landscaping	Require substantial landscaping to help reduce runoff.
	designed to minimize stormwater in parking	Require substantial landscaping to help reduce funori.
	lots?	
	1013:	
	ADOPT GREEN INFRASTRUCTURE ST	FORMWATER MANAGEMENT PROVISIONS
5A.	Green Infrastructure Practices	
JA.	Are green infrastructure practices	Make all types of green infrastructure allowed and legal
1	encouraged as legal and preferred for	and remove all impediments to using green infrastructure
	managing stormwater runoff?	(including for stormwater requirements), such as limits on
	managing stormwater runorr:	
		infiltration in rights-of-way, permit challenges for green
		roofs, safety issues with permeable pavements, restrictions
		on the use of cisterns and rain barrels, and other such
	Do stormwyster monogenest slee seed	unnecessary barriers.
	Do stormwater management plan reviews	Incorporate stormwater plan comments and review into the
	take place early in the development review	early stages of development review/site plan review and
	process?	approval, preferably at pre-application meetings with
	Do local building and plumbing and reliable	developers.
	Do local building and plumbing codes allow	Ensure that stormwater reuse is allowed and encouraged for
	harvested rain water use for exterior uses	non-potable uses.
	such as irrigation and non-potable interior	
	uses such as toilet flushing?	Allow off site management of man off a 1-11 and 1-1-11
	Are provisions available to meet stormwater	Allow off-site management of runoff while still holding
1	requirements in other ways, such as off-site	developers responsible for meeting stormwater

	management within the same sewershed or "payment in lieu" of programs, to the extent that on-site alternatives are not technically feasible?	management goals.
5B.	Maintenance/Enforcement	
	Does your stormwater ordinance include monitoring, tracking, and maintenance requirements for stormwater management practices?	Incorporate monitoring, tracking, and maintenance requirements for stormwater management practices into your municipal stormwater ordinance.

Getting Started

Below are suggested steps to help complete the Water Quality Scorecard:
Step 1. Review the scorecard to identify which agencies, departments or personnel will be required to complete each section.
Step 2. Convene appropriate staff to review various sections of the tool, and work together to ensure that updates and changes to codes, policies, and internal processes align well with other agency changes.
Step 3. Collect existing ordinances and policies that will be necessary references to complete the scorecard.
Step 4. Coordinate between appropriate agencies or departments to complete the scorecard.
Please indicate by your signature that you have reviewed the tool with all co-signees of this document (name, department, and date):

Step 4: Identify sections of the scorecard and/or specific policy questions that should be prioritized for immediate revision or update. This may be based on policy areas that are simplest to fix, such as removal of barriers, or on those that may have the biggest benefit to water quality.

Step 5: Identify short-, medium-, and long-term goals and strategies for revising local policies to better support green infrastructure.

Section 1: Protect Natural Resources (Including Trees) and Open Space

1.A—Natural Resource Protection	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Sensitive Natural Lands/Critical Area Protection Question: Are development policies, regulations, and incentives	Adopt Plans/Educate: Identify and map critical natural resource areas (e.g., steep slopes, wildlife habitat, forests, drinking water source areas).	1	0.5	Sector plans, KGIS and KCSM Ordinance
in place to protect natural resource areas and critical habitat? Goal: Protect natural resource areas (e.g., forests, prairies) and critical habitat (e.g., conservation corridors, buffer zones, wildlife preserves) from future development.	The local comprehensive plan contains a natural resource protection element with goals calling for preservation of identified critical natural resource areas.	1	1	Knoxville-Knox County General Plan 2033 Knoxville-Knox County Growth Policy Plan
	Identify key natural resource areas for protection in jurisdiction's parks and open space plan.	1	0.5	The Knoxville-Knox County Parks, Recreation and Greenways Plan
Why: Protection of significant tracts of critical lands and wildlife habitat will aid in protecting and	Provide assistance to landowners in identifying sensitive natural areas and laying out developments to avoid such areas.	1	0.5	Identified during Pre-design conference.
improving water quality by increasing infiltration and groundwater recharge, preventing erosion and contamination of	Local plans establish and enforce areas which are available for development and which lands are a priority for preservation.	1	0.5	Knoxville-Knox County Growth Policy Plan FEMA Floodplain Maps and Sinkholes are mapped and protected
ground water and surface water resources, and protecting sources of drinking water.	Protection of sensitive natural areas and wildlife habitat qualifies for credit towards local open space dedication and set-aside requirements.	1	0.5	The Hillside & Ridgetop Protection Plan, the Tree Conservation & Planting Plan, and the zoning ordinance's F (Floodway) and PR (Planned Residential) zones allow for the review of possible development conditions for hillside and floodplain areas.
	Adopt Incentives:			
	Provide financial support to or partner with land trusts to	1	0.5	Knox County Soil Conservation District

	 acquire critical natural areas. Establish a dedicated source of funding for open space acquisition and management (e.g., bond proceeds, sales tax, etc.). 	2	0.5	Legacy Parks
	Adopt a transferable developments rights program to provide an incentive for landowners to preserve sensitive natural lands and wildlife habitat. Land was regulations provide for the exection of clusters.	1	0	
	 Land use regulations provide for the creation of cluster and conservation subdivision on the periphery of urban growth areas to encourage preservation of intact blocks of sensitive natural areas. 	1	0.5	Knox County Zoning Ordinance, 5.13 PLANNED RESIDENTIAL ZONE (PR)
	Enact Regulations:			
	• Adopt regulations to protect steep slope, hillsides, and other sensitive natural lands (e.g., by limiting development on slopes > 30% or requiring larger lot sizes in sensitive areas).	2	1	Knoxville-Knox County Minimum Subdivision Regulations 82-30: Hillside Subdivisions
	Adopt wildlife habitat protection regulations aimed at preserving large contiguous blocks of habitat areas.	2	0	
	Create agriculture/natural resource zoning districts (e.g., minimum lot size of 80 acres and larger) to preserve agricultural areas and forests.	2	0	
(2) Protection Of Water	Adopt Plans/Educate:			
Bodies/Aquifers a. Question: Are no-development	Identify and map critical water resource areas.	1	0.5	FEMA Floodplain, Sinkhole maps, Stream Protection Areas noted in Sector Plans
buffer zones and other protective tools in place around wetlands,	The local comprehensive plan contains a water quality protection element with goals calling for protection of	1	0.5	Stream protection areas noted in Sector Plans

riparian areas, and floodplains that improve/protect water quality? Goal: Protect critical areas such as wetlands, floodplains, lakes, rivers, and estuaries with a mandatory nodevelopment buffer. Why: The use of these practices will reduce pollutant loads and hydrologic alterations to water bodies.	 identified water bodies and other water resource areas such as wetlands. Identify key critical water resource areas for protection in jurisdiction's parks and open space plan. Cooperate in developing regional approaches to watershed protection and stormwater management. 	1	0.5	The Knoxville Knox County Parks, Recreation and Greenways Plan
	Remove Barriers: • Wetlands and other water bodies and buffer areas qualify for credit against local open space dedication/set-aside regulations.	1	0	
	Adopt Incentives: Protected water bodies and buffer areas qualify for 2X (or more) credit against open space requirements set by the municipality.	1	0	
	Restoration of degraded riparian/wetland areas qualifies for additional open space credit within the local municipal system.	1	0	
	Density from protected riparian areas/buffers can be transferred to upland portions of development sites.	1	0.5	Knox County Zoning Ordinance - Section 5.13 PLANNED RESIDENTIAL ZONE (PR)
	Enact Regulations:			
	• Riparian and wetland buffer areas required by local land use regulations Buffer is at least 50 feet (as measured from the top of bank) = 1 point Buffer is at least 100 feet (as measured from the top of bank) = 2 points	1 to 3 points	0.5	KCSWM Ordinance-Wetland Buffer

	Buffer is greater than 100 feet (as measured from the top of bank) = 3 points			
	Critical water resource areas cannot be counted in calculating allowable density on a site (e.g., on a 200-acre site with 50 acres of wetlands, only 150 acres can be used to calculate density under zone district regulations, and only those 150 acres may be developed).	1	0	
	Any development in floodplains is prohibited or must demonstrate no adverse impacts upstream and downstream (See resources below for details on "no adverse impact" approach to floodplain management).	2	1	KCSWM Ordinance
	Stormwater quality and quantity performance standards exist for development sites (e.g., restrictions on sedimentation levels, pre/post development flows).	1	1	KCSWM Ordinance
	Local regulations require restoration of degraded riparian/wetland areas on a development site.	1	1	KCSWM Ordinance
	Damage to riparian/wetland areas must be compensated for on a minimum 2:1 basis on- or off-site.	1	0	
	Performance standards exist and are well-enforced for stormwater discharges to wetlands that protect the hydrologic regimes and limit pollutant loads.	1	0	
b. Question: Does the community have protection measures for source	Adopt Plans/Educate:			
water protection areas through land use controls and stewardship activities?	Local land use plans identify aquifer recharge/source water areas and recommend protective measures.	1	0	
Goal: Protect source water areas from current or potential sources of	Require that all stormwater inlets carry a notice regarding discharge to receiving waters.	1	0	
contamination. Why: These practices will help	Map and publish wellhead and aquifer recharge areas to alert developers to potential restrictions.	1	0	

safeguard community health, reduce the risk of water supply contamination, and potentially	Remove Barriers:			
reduce water treatment costs.	Adopt Incentives: Drinking water source protection and aquifer recharge areas have been identified and a dedicated funding source is in place to purchase and protect such areas.	1	0	
	Protection of critical water source areas qualifies for additional credit towards local open space requirements.	1	0	
	 Enact Regulations: Adopt well-head protection regulations/zones to prevent 	1	0	
	incompatible development and uses.	1	U	
	Adopt aquifer protection regulations/zones to prevent incompatible development and uses.	2	0	
1.B Open Space Protection	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Does the	Adopt Plans/Educate:			
jurisdiction have adequate open space in both developed and greenfield areas of the community?	Adopt a community-wide open space and parks plan.	1	0	
Goal: Create open space networks throughout a community that serve a dual function of providing	The local comprehensive plan contains an open space/parks element that recognizes the role of open space in sustainable stormwater management.	1	0	
recreational areas and assisting in the management of stormwater runoff.	Remove Barriers:			
Why: In addition to providing open space throughout a community	• Green infrastructure practices count towards local open space set aside requirements up to 50% of total.	1	0	

as an amenity, such a network can provide large areas that contribute little to stormwater loads and can provide large areas for the	Allow and encourage retrofits of abandoned or underutilized public lands to serve as permanent or temporary open space and green infrastructure sites.			
infiltration and purification of stormwater.	Create Incentives:			
	Additional open space credits are given for green stormwater management facilities that are improved/designed for public recreational purposes.	1	0	
	Provide credit against open space impact fees for green roofs.	1	0	
	Enact Regulations:			
	• Adopt neighborhood policies and ordinances that work to create neighborhood—not development site—open space amenities that are within ½ to ½ mile walking distance from every residence.	1	0	
	Adopt an open space impact fee that is used to purchase passive open space that can assist in stormwater management.	1	0	
	Adopt open space dedication and/or set aside requirements based on the demand generated by the development. As a baseline, use the average open space requirements adopted by the National Recreation and Park Assn. (e.g., 10 acres of community and neighborhood parks for every 1,000 persons in a development or fraction thereof).	1	0	
1.CTree Protection	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Does the local	Adopt Plans/Educate:			

government have a comprehensive public urban forestry program? Goal: Protect and maintain trees on public property and rights-of-way and plant additional trees to enhance the urban tree canopy.	Survey and inventory existing trees on public lands and street rights-of-way. Document the characteristics and location of street trees and urban tree canopy to inform public tree planting, adoption, and maintenance programs.	1	0	
Why: Mature trees provide multiple community benefits, reduce overall stormwater runoff and improve stormwater quality.	Select tree species based on known performance for managing stormwater runoff. Publish list and make widely available for homeowners/others that plant street trees.	1	0	
	Conduct education and outreach about tree protection, proper maintenance and replanting opportunities through printed materials, workshops, events and signage.	1	0.5	County involvement in TN Yards and Neighborhoods and other programs
	 Adopt a policy to protect existing trees on local government development sites (e.g., municipal parking lots, municipal buildings, etc.). 	1	0	
	Maintain an active tree maintenance program for public trees, including pest control, pruning, watering, and similar measures.	1	N/A	
	Remove Barriers:			
	Acknowledge trees as part of community infrastructure and develop a coordinated design for locating public utilities to provide enough space for mature tree canopy and root development.	1	0	
	Adopt Incentives:			
	Provide free or reduced-price trees to homeowners to be used as street trees.	1	0	
	Enact Regulations:			

	Require any public trees removed or damaged during construction associated with private development to be replaced on- or off-site with an equivalent amount of tree caliper. (e.g., remove a 24-diameter tree/replace with 6 four-inch diameter trees.	1	0	
	Adopt construction protection rules for all public trees (e.g., fencing, no storage of hazardous materials, avoid cutting into root zones, etc.).	1	0	
(2) Question: Has the community taken steps to protect trees on	Adopt Plans/Educate:			
private property? Goal: Preserve trees on private	Community plans specifically include tree preservation and replacement as community goals.	1	1	Knoxville-Knox County Tree Conservation and Planting Plan
property and require replacement when trees are removed or damaged during development.	Conduct educational sessions for builders and developers regarding appropriate tree protection techniques and/or publish a technical tree protection manual.	1	0	
Why: Mature trees provide multiple environmental, economic, and community benefits, including improved water and air quality, reduced heat island effects, lowered	Follow maintenance and inspection timelines and meet canopy goals and milestones by ensuring old trees survive, replacing dead or diseased trees, and planting new trees.	1	0	
energy costs, and improved community aesthetics.	Remove Barriers:			
	Set up maintenance and inspection agreements for private properties meeting stormwater requirements or receiving stormwater fee credit for trees.	1	0	
	Set up long-term maintenance and inspection schedules for trees on public lands.	1	0	
	Adopt Incentives:			
	Support local non-profits that plant trees and provide educational services.	1	0.5	Tree giveaways, UT Ag and Soil Conservation District activities
	Provide financial incentives for tree purchases and	1	0	

	planting.			
	A tree fund has been established to receive in-lieu payments when trees must be removed from a development site to accommodate permitted projects.	1	0	
	Trees of a specified minimum size count towards a percentage of stormwater management requirements (e.g., partial credit given for each mature tree exceeding a specified height or canopy size).	1	0	
	 Trees over a specified minimum size (e.g., 3-inch caliper) protected during development are credited towards landscaping requirements. meeting the established landscape requirement = 1 point exceeding the established landscape requirement = 2 points 	1 to 2 points	0	
	Enact Regulations:			
	Require permits before removing trees on proposed development or redevelopment sites. Provide fines and/or stop-work authority for permit violations.	1	0	
	Set minimum tree preservation standards for new development sites.	1	0	
	Require site plans or stormwater plans to include tree preservation.	1	0	
	Require/allow tree replacement off-site for infill sites.	1	0	
(3) Question: Are street trees encouraged or required as part of road and public right-of-way capital	Adopt Plans/Educate: • Local comprehensive and transportation plans support	1	0.5	Knoxville-Knox County Tree Conservation
improvement projects? Goal: Leverage existing capital	the planting of street trees by all private and public development projects.			and Planting Plan

funds to plant more street trees and add multiple benefits to the public right-of-way.	Capital improvement plans include tree planning as part of project budgets.	1	0	
Why: Street trees can help manage and reduce stormwater runoff while	Remove Barriers:			
proving multiple public and environmental benefits.	Adopt Incentives:			
	Offer incentives, such as reduced setbacks or increased building densities, in exchange for additional tree preservation beyond ordinance requirements.	1	0	
	Enact Regulations:			
	All private and public developments are required to plant street trees in accordance with size, spacing, and other local government requirements.	1	0	
	New street designs and redesigns of existing streets take into account space for tree development and require necessary surface area and volume of soil dependent on type of tree species selected (this includes lateral root growth as well as direct downward growth to accommodate mature tree canopy and roots without adversely affecting other utilities).	1	0	
	Street specifications require permeable paving for sidewalks and other surfaces to reduce stormwater runoff and allow street trees to benefit from the available water.	1	0	
Total score for PROTEO	CT NATURAL RESOURCE AREAS AND OPEN SPACE :	80		

This section has been reviewed and scored by	
(Insert Department name and signee)	

RESOURCES

- Planner's Guide to Wetland Buffers for Local Governments, Environmental Law Institute: http://www.elistore.org/reports_detail.asp?ID=11272
- Mertes, James D. and James R. Hall. Park, Recreation, Open Space and Greenway Guidelines. National Recreation and Park Association, 1996.
- Center for Watershed Protection guidance on aquatic buffers: http://www.cwp.org/Resource_Library/Restoration_and_Watershed_Stewardship/perviousarea.htm
- "Protecting Stream and River Corridors: Creating Effective Local Riparian Buffer Ordinances," Carl Vinson Institute of Government, The University of Georgia: http://www.rivercenter.uga.edu/publications/pdf/riparian_buffer_guidebook.pdf
- No Adverse Impact Floodplain Management, Association of State Floodplain Managers: http://www.floods.org/index.asp?menuID=349&firstlevelmenuID=187&siteID=1
- Riparian Toolbox: Model Regulations and Legal Issues, Long Island Sound Study: http://www.longislandsoundstudy.net/riparian/legal.htm
- Model Ordinances to Protect Local Resources: Aquatic Buffers, U.S. EPA: http://www.epa.gov/owow/nps/ordinance/osm1.htm
- Duerksen, Christopher and Cara Snyder. Nature-Friendly Communities: Habitat Protection and Land Use Planning. Island Press, 2005.
- City Trees: Sustainability Guidelines and Best Practices: http://www.treetrust.org/pdf/community-forestry-city-trees-bonestroo.pdf
- Guide to Setting Urban Tree Canopy Goals, American Forests: http://www.americanforests.org/resources/urbanforests/treedeficit.php
- Urban Forestry Manual, Center for Watershed Protection: http://www.cwp.org/forestry/part3forestrymanual.pdf (pg. 69))
- Duerksen, Christopher and Suzanne Richman, "Tree Conservation Ordinances." *American Planning Association*. 1993: Planning Advisory Service Report No. 446.
- Duerksen, Christopher, Mowery, M. and McGlyn M. "Tree Preservation." *Zoning Practice*. July 2006: American Planning Association, Volume 23 Number 7.
- "Trees for green streets: An illustrated guide," Portland Metro: http://www.metro-region.org/index.cfm/go/by.web/id=26337
- Tree Preservation Information Guide, Portland, Oregon: http://www.sustainableportland.org/shared/cfm/image.cfm?id=72545
- Storm Water Pollution Prevention Plan (SWPPP) Guide, U.S. EPA: http://cfpub.epa.gov/npdes/stormwater/swppp.cfm
- Center for Urban Forest Research, U.S. Forest Service: http://www.fs.fed.us/psw/programs/cufr/
- Urban Forest Policy and Management, U.S. Forest Service: http://www.fs.fed.us/psw/programs/cufr/research/studies.php?TopicID=1
- Plants for Stormwater Design Volume II, Great River Greening: http://www.greatrivergreening.org/downloads/PSD%20II%20Sample.PDF

CASE STUDIES

• Alachua County, Florida's land conservation and acquisition program, *Alachua County Forever*, has conserved over 17,000 acres of environmentally sensitive land: http://www.alachuacounty.us/government/depts/epd/land/filesforms.aspx

- Baltimore County, Maryland's Master Plan 2010 designates land management areas that include agricultural preservation areas and resource preservation areas: http://www.baltimorecountymd.gov/Agencies/planning/masterplanning/smartgrowth.html
- King County, Washington's Greenprint Project is an open space and resource conservation strategy that focuses on land acquisition, restoration projects, regulatory changes and protection within the urban growth boundary: http://dnr.metrokc.gov/wlr/greenprint/about.htm
- The Pennsylvania Horticultural Society's *Philadelphia Green* program revitalizes and maintains abandoned land and public spaces by partnering with government, businesses and the community: http://www.pennsylvaniahorticulturalsociety.org/phlgreen/about.html
- Chicago, Illinois's Open Space Impact Fee Ordinance charges a fee associated with residential development building permits and spends the funds on acquisition of neighborhood open space in the same area where development occurs:
 <a href="http://egov.cityofchicago.org/city/webportal/portalContentItemAction.do?blockName=Buildings%2FContent&deptMainCategoryOID=536901233&entityName=Buildings&topChannelName=Dept&contentOID=536988877&contenTypeName=COC_EDITORIAL
- Lenexa, Kansas's Watershed Management Plan, includes erosion and sediment control, stream buffers, subwatershed protection and improvement, and design standards for the city's uniform development code: https://www.ci.lenexa.ks.us/Planning/compplan/Overview/
- The Maryland Cooperative Extension Service provides a fact sheet on how to design, plant and maintain a riparian forest buffer: http://www.riparianbuffers.umd.edu/fact/FS725.html
- Vermont's Department of Environmental Conservation offers grants to conservation organizations to purchase or receive donated river corridor easements on private property within priority stretches of river: http://www.anr.state.vt.us/dec/waterq/rivers/docs/rv_RiverCorridorEasementGuide.pdf
- The U.S. Department of Agriculture's Natural Resources Conservation Service provides guidance on riparian buffers through the Ohio Lake Erie Buffer Program: http://www.oh.nrcs.usda.gov/programs/Lake_Erie_Buffer/riparian.html
- Davidson, North Carolina requires a public park within a five minute walk of all housing units, providing multifunctional neighborhood open space: http://www.ci.davidson.nc.us/index.aspx?NID=576
- San Jose, California gives post-construction stormwater treatment credit for new and existing trees in close proximity to impervious areas: http://www.sanjoseca.gov/planning/stormwater/Policy_6-29_Memo_Revisions.pdf
- Portland, Oregon gives a stormwater fee discount for trees over 15 feet tall: http://www.portlandonline.com/bes/index.cfm?c=43444&#types
- Portland, Oregon also gives a tree credit for meeting local stormwater requirements: http://www.portlandonline.com/shared/cfm/image.cfm?id=93075
- Portland, Oregon Parks and Recreation and Bureau of Development Services regulate tree cutting on private property and public property: http://www.portlandonline.com/parks/index.cfm?c=39712
- New York City requires street tree planting for a range of developments and zoning increases: http://www.nyc.gov/html/dcp/html/street_tree_planting/index.shtml
- Charlottesville, North Carolina has set goals for achieving a 40% minimum urban tree canopy: http://www.charlottesville.org/Index.aspx?page=1745 (Chapter 8, pgs. 184-187)

Section 2: Promote Efficient, Compact Development Patterns and Infill

2.A—Support Infill and Redevelopment	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Are policy incentives in place to direct	Adopt Plans/Educate:			
development to previously developed areas?	Local plans identify potential brownfield sites and support their redevelopment.	1	0	
Goal: Municipalities implement a range of policies and tools to direct development to specific areas. Why: Municipalities can realize a	Capital improvement plans include infrastructure improvements (water, sewer, road, sidewalk, etc. upgrades) for identified brownfield and greyfield sites.	1	N/A	
significant reduction in regional runoff if they take advantage of underused properties, such as infill, brownfield, or greyfield sites.	Educate lending and financial institutions about benefits and local priorities of directing development to existing areas.	1	N/A	
Redeveloping already degraded sites such as abandoned shopping centers or underutilized parking lots rather than paving greenfield sites for new development can dramatically reduce total impervious area while allowing communities to experience the benefits and opportunities associated with growth.	Conduct outreach to the community to ensure local form and pattern of development are supported.	1	1	Growth Policy Plan and Sector Plans
	Remove Barriers:			
	Establish a brownfields program to remove uncertainty regarding clean-up and liability issues.	1	N/A	
	Adopt Incentives:			
	Provide incentives such as density bonuses and	1	N/A	

	accelerated permitting for brownfield and greyfield sites.			
	Adopt funding mechanisms for remediating/redeveloping brownfield and greyfield sites.	1	0	
	Streamlined permitting procedures are put into place for infill and brownfield redevelopment plan review.	1	0	
	Establish tax increment financing (TIF) districts to encourage redevelopment.	1	0	
	Enact Regulations:			
	• In local codes, ordinances, and policies, the municipality differentiates between greenfield and infill development.	1	0	
2.B— Direct Development To Existing Infrastructure	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Is growth directed to areas with existing infrastructure, such as sewer, water, and roads?	Adopt Plans/Educate: • Local plans recommend/establish urban growth areas	1	0	
Goal: Adopt policies, incentives, and regulations to direct new development to areas that have infrastructure, such as water and sewer.	 and urban growth boundaries. Development is encouraged within urban growth boundaries and discouraged outside of them. Analyze which areas within the jurisdiction are appropriate for higher density development based on 	2	1	This is performed in the plans review phase of the process.
However, in situations where development is sited in areas with no sewer infrastructure, permitting	 existing infrastructure capacity, cost of providing new services, and access. Capital improvement plans for public infrastructure 			
alternative treatment options that can allow for higher density development or clustering of	(roads, water, sewer, etc.) target funding inside urban growth boundary.	2	N/A	
houses will reduce the overall water quality impact.	Local sewer/water authority capital improvement plans follow development policies established in local comprehensive plans and target areas with existing	1	N/A	

Why: Sewer and water authorities can play a major role in directing a	development/infrastructure.			
region's growth by determining when and where new infrastructure investment will occur. Well-drafted facility planning areas can direct growth by providing sewer service in areas least likely to impact water resources.	Remove Barriers: • Development standards addressing landscaping, buffering, parking, and open space are tailored for infill areas to avoid creating unnecessary hurdles to development (e.g., imposing suburban parking requirements in high-density infill areas).	2	0	
	Remove prohibitions on accessory dwelling units in infill areas to increase density of development.	2	0	
	Off-site, regional water retention/detention encouraged/allowed to avoid costly on-site retention in densely developed infill areas and to provide benefit to priority retrofit sites, such as schools.	2	1	Building Codes
	Package plants and other wastewater treatment trains are encouraged for development in limited circumstance areas where growth is appropriate but sewers/treatment capacity does not exist.	1	N/A	
	Technical information and analysis on the effectiveness of various treatment systems are readily available to developers. Local governments have completed the research and have determined which systems work best for their soil conditions and topography and have made this information available to the development community.	1	0	
	Allow a wide variety of housing types and sizes within infill areas and reduced minimum lot sizes.	1	0	

Adopt Incentives:			
• Increase development densities and allowable height in infill areas.	1	0	
• Reduce impact fees for infill development based on less demand for new infrastructure.	1	N/A	
• Create development incentives for green roofs (e.g., increased floor area ratio (FAR) bonus, additional building height, etc.).	1	1	Building Codes
 Include provision in stormwater management requirement that reduces on site management requirements for projects that decrease total imperviousness on previously developed sites. 	1	1	KCSWM Ordinance
Enact Regulations:			
 Zoning and land development regulations implement urban service areas/urban growth boundary policies by restricting development in outlying areas. 	1	0.5	Growth Plan
 Adopt adequate public facility and concurrency ordinances that require adequate public infrastructure to be available when development comes on line (e.g., water, sewer, roads). 	1	0	
 Adopt large-lot/agricultural zoning (e.g., 1 unit/160 acres) on fringe of city to restrict inappropriate greenfield development. 	1	0	
 Enact transitional compatibility standards to ensure that new denser infill development is compatible with existing neighborhoods/adjacent development. 	1	0	Knox County Zoning Ordinance, 5.13 PLANNED RESIDENTIAL ZONE (PR). There has been no infill development to speak of in the County.

2.C—Encourage Mixed-Use Developments	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Are mixed use and transit-oriented developments allowed? Encouraged?Goal: Revise codes and ordinances to allow for the "by right" building of mixed-use and transit-oriented developments.	Adopt Plans/Educate: Comprehensive plans identify appropriate areas for higher-density mixed-use developments (e.g., at transit stops) and recommend policies to encourage their development. Local capital improvement plans and funding are	2	0.5	Sector Plans and Tennessee Technology Corridor Development Authority
Why: Mixed use developments allow for the co-locating of land uses, which decreases impervious surfaces associated with parking and also decreases vehicle miles traveled—resulting in a reduction of hydrocarbons left on roadways	targeted to areas appropriate for mixed-use development. Remove Barriers: • Zoning ordinances are amended to create by-right mixed-use and transit-oriented development districts or overlays.	1	0.5	Knox County Zoning Ordinance - 5.91 Town Center District (TC)
and reduced air deposition. Transit oriented development (TOD) produces water quality benefits by reducing: (1) land consumption due to smaller site footprints; (2) parking spaces and the impervious cover associated with them; and (3) average vehicle miles traveled, which, in turn, reduces deposition of air pollution into water bodies.	Initiate map amendments to designate mixed-use and transit-oriented development areas, eliminating the need for developers to secure zoning amendments.	1	0	
	Adopt Incentives: Parking requirements are reduced to reflect decreased automobile use.	1	0	
	Credit given for adjacent on-street parking, which can count for local parking requirements.	1	0.5	Knox County Zoning Ordinance - 5.91 Town Center District (TC)
	Shared parking and alternative parking arrangements encouraged.	1	0.5	Knox County Zoning Ordinance - 5.91 Town Center District (TC) and 5.33 Planned Commercial (PC)

	 Mixed-use districts/areas feature increased densities and height. Accessory parking structures are not counted against maximum floor area ratio (FAR) on a site. 	1	0	
	Enact Regulations: Zoning code requires a minimum mix of uses and minimum density in designated mixed-use and transit-oriented development areas. Auto-oriented uses and drive-throughs are restricted or	1	0.5	Knox County Zoning Ordinance -
Total score for PROMOTE	prohibited in mixed-use and transit-oriented development areas. EFFICIENT, COMPACT DEVELOPMENT PATTERNS AND INFILL:	45		5.91 Town Center District (TC)

This section has been reviewed and scored by	
(Insert Department name and signee)	

RESOURCES

- "Protecting Water Resources with Higher-Density Development," U.S. EPA Development, Community and Environment Division: http://www.epa.gov/dced/water_density.htm
- "Infill Development: Completing the Community Fabric," Municipal Research and Services Center of Washington: http://www.mrsc.org/Subjects/Planning/infilldev.aspx
- Smart Growth Priority Funding Areas Act of 1997, Maryland Department of Planning: http://www.mdp.state.md.us/fundingact.htm
- Metro Regional Government Urban Growth Boundary, Portland Metro: http://www.metro-region.org/index.cfm/go/by.web/id/277
- Smart Growth Toolkit, Smart Growth Leadership Institute: http://www.smartgrowthtoolkit.net/main-content/the-smart-growth-implementation-tools.html

- "Water and Growth: Toward a Stronger Connection Between Water Supply and Land Use in Southeastern Pennsylvania," 10,000 Friends of Pennsylvania: http://10000friends.org/water-and-growth
- "Connecting Smart Growth and Brownfields Redevelopment," Center for Environmental Policy and Management, University of Louisville: http://cepm.louisville.edu/publications/PDF_docs/smart%20growth%20and%20brownfields%20for%20website.pdf
- "Strategies for Successful Infill Development," Northeast Midwest Institute: http://www.nemw.org/infillbook.htm
- "Smart Infill," Greenbelt Alliance: http://www.greenbelt.org/resources/reports/smartinfill/index.html
- Infill Incentives, Policy Link: http://www.ci.phoenix.az.us/BUSINESS/infilpgm.html

CASE STUDIES

- Wisconsin Department of Natural Resources is responsible for helping municipalities establish Sewer Service Area Planning to protect water quality and guide growth within public sewer systems: http://dnr.wi.gov/org/water/wm/GLWSP/SSAPlan/
- Dane County, Wisconsin's BUILD program offers incentives for infill development and removes barriers to redevelopment in order to preserve farmland and prevent greenfield development: http://www.countyofdane.com/plandev/Community/build/about.asp
- U.S. EPA and Land-of-Sky Regional Council in Asheville, North Carolina developed a report outlining market, policy and regulatory changes that can help overcome the barriers to infill and brownfield redevelopment: http://www.epa.gov/dced/pdf/losrc_brownfields.pdf
- The Oregon Transportation and Growth Management Program prepared a Model Infill Ordinance to clarify legal and policy-related questions about local infill incentives: http://www.dca.state.ga.us/intra_nonpub/Toolkit/ModelOrdinances/ModOrdInfl.pdf
- The City of Sacramento, California's Infill Strategies includes a Water Development Fee Waiver, Reduced Entitlement Fees and Sewer Facility Fee Reductions: http://www.cityofsacramento.org/planning/infill/
- Phoenix, Arizona's Infill Housing Program provides incentives to encourage single-family housing on vacant and underutilized land and offers high density development standards: http://www.ci.phoenix.az.us/BUSINESS/infilpgm.html
- Portland, Oregon's Infill Design website provides design strategies for integrating infill development into medium-density neighborhoods: http://www.portlandonline.com/bps/index.cfm?c=34024
- Portland, Oregon's Ecoroof Floor Area Ratio (FAR) Bonus allows developers to increase a building's footprint or floor area by adding an ecoroof: http://www.portlandonline.com/bes/index.cfm?a=236916&c=48725
- The Georgia Quality Growth Partnership's Infill Development Program outlines a comprehensive infill strategy that includes incentives, improvements to public facilities, streamlined regulations, and guidelines for the design, density and location of infill projects:

 http://www.georgiaqualitygrowth.com/ToolDetail.asp?GetTool=32
- Santa Cruz, California's Accessory Dwelling Unit Development Program encourages well-designed rental housing in the developed core of the City while being careful to discourage poorly-constructed illegal residential additions: http://www.ci.santa-cruz.ca.us/pl/hcd/ADU/adu.html
- Clark County, Washington's Infill Development Incentives include a waiver of all stormwater requirements for infill projects that create less than 5,000 square feet of new impervious surface: http://www.clark.wa.gov/commdev/documents/devservices/handouts/46-infill.pdf
- San Diego, California offers expedited permitting for eligible affordable/infill housing projects: http://www.sandiego.gov/development-services/industry/pdf/infobulletin/ib538.pdf

Section 3: Design Complete, Smart Streets That Reduce Overall Imperviousness

3.A—Street Design	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Do local street design standards and engineering practices encourage streets to be no wider than necessary to effectively move traffic? Do street designs vary according to:	Adopt Plans/Educate: Comprehensive plan/transportation plan emphasizes alternative modes of transportation (walking, biking, transit) to reduce vehicle miles traveled and width and prominence of roads/streets.	1	0.5	General Plan MPC, Long Range Transportation Plan by Transportation Planning Organization
street type (arterial streets, collector streets, neighborhood streets) and urban context (urban core, transit station area, suburban center, general suburban, rural)?	 Comprehensive/transportation plan calls for distributing traffic across several parallel streets, reducing the need for high capacity streets with wide rights-of-way. Comprehensive/transportation planning process brings emergency response and other local government departments (e.g., public works, utilities) to the table early in the process to discuss street design. 	1	0.5	Internal Policy at Concept Plan stage
Do policies allow narrow	Adopt formal bicycle/pedestrian master plan.	1	1	Transportation Planning Organization
neighborhood streets designed to slow traffic and create safer conditions for pedestrians and bicyclists?	Create "safe routes to school" programs or other pedestrian/bike safety initiatives.	1	1	Knoxville Transportation Planning Organization: Safe Routes to School Program Knoxville Regional Bicycle Program
Goal: Appropriate street widths allow narrower lanes for certain street types, thereby reducing	Make consistent improvements to walking/biking conditions or develop a formal bicycle/pedestrian master plan.	1	0.5	This is currently under development.
overall imperviousness.	Remove Barriers:			
Why: The width of travel lanes, parking lanes and sidewalks should be tailored to the urban setting.	Comprehensive plan endorses context-sensitive street design with narrower streets in appropriate locations.	1	0.5	This is performed in the plans review phase of the process.
Where appropriate, narrowing travel lane width to 10-11 feet,	Improve pedestrian crossing at intersections to encourage walking.	1	1	Improvements are made as a result of public requests/input.

rather than the standard 12-13 feet, can significantly reduce the total amount of impervious surfaces. Such streets can also substantially	Consolidate utilities in street right-of-way to improve sidewalk design and function.	1	N/A	
improve conditions for walking, biking, and using transit, which reduces automobile use and overall demand for parking spaces.	Negotiate with state department of transportation or county transportation department to allow different design standards for regional roads passing through downtowns or other key areas.	1	1	This negotiation is performed as a matter of policy.
	Promote street standards for fire safety that include attributes of narrow streets (20 feet widths) while identifying factors relevant to local government departments involved with streets such as public works, engineering and utilities.	2	1	A review by Emergency and other relevant departments is performed as a matter of policy.
	Take formal control of state or county roads within city boundaries to ensure power over design and operations.	2	N/A	
	Adopt Incentives:			
	Developments that provide comprehensive pedestrian/bicycle circulation systems allowed to reduce number of vehicle parking spaces. (See parking section below for greater detail.)	1	0	
	Developments with approved comprehensive mobility/transportation plans allowed to build narrower, less costly streets and alleys.	1	0	

Enact Regulations:			
Revamp local government technical street specifications to allow context-sensitive, innovative street design with narrower travel lanes, without curb and gutter, etc., in appropriate circumstances (See Institute of Transportation Engineers Recommended Practice document below).	2	1	Knoxville-Knox County Minimum Subdivision Regulations - 82-22, Design Innovation
document below).	1	1	Hillside regulations allow as an option.
Design standards for narrower neighborhood streets have been endorsed/adopted by emergency response professionals and other local government departments involved with streets such as public works, engineering, and utilities.			
Development review process involves emergency response early on to reach consensus on appropriate project street design and access.	1	1	Occurs at Concept Plan /Use on Review stage
Development review process requires submittal of project pedestrian/bicycle circulation plans with safe street routes and other pedestrian/bicycle-friendly features in addition to traffic circulation plans for larger developments.	1	0	
 Apply formal connectivity index⁷ or other measures to ensure adequate internal street and pedestrian/bicycle connections. 	2	0	
Zoning/subdivision regulations require minimum number of connections between new project and surrounding developments and neighborhoods.	2	0.5	Knoxville-Knox County Minimum Subdivision Regulations: 62-20, Relation to Adjoining Road System
ectness of links and the density of connections in path or road not (cul-de-sacs). As connectivity increases, travel distances decre			
ble and Resilient system. Source: Online Travel Demand Mana			

(2) Question: Are shared driveways, reduced driveway	Adopt Plans/Educate:			
widths, two-track driveways, and rear garages and alleys encouraged for all single-family developments? Goal: Encourage alternative forms and decreased dimensions of residential driveways and parking areas.	Remove Barriers: Allow developments that utilize shared driveways and rear-loaded garages to permit overnight parking in driveways and on-street. Development code prohibits homeowner covenants	1	1	Knoxville-Knox County Minimum Subdivision Regulations - 62-38, Alleys Knox County Zoning Ordinance - 5.91 Town Center District (TC)
Why: Off-street parking and driveways contribute significantly to the impervious areas on a	forbidding overnight parking in driveways, on-street overnight parking and shared driveways.	•	V	
residential lot. Reducing such dimensions can minimize the amount of stormwater runoff from	Adopt Incentives:			
a site.	Allow developments with narrow driveways and rear- loaded garages to reduce number of parking spaces for guests.	1	0	
	Zoning/subdivision regulations require minimum number of connections between new project and surrounding developments and neighborhoods.	1	0	

	 Enact Regulations: Shared driveways are permitted or required for single-family residential developments. Minimum widths for single-family driveways reduced to 9 feet. Two-track driveways allowed by technical street/subdivision specifications. Single-family residential developments encouraged/required to be designed with minimum percentage of alley-accessible, rear-loading garages.	1 1 1 1 to 2 points	1 1 0	Allowed but not required. Currently, there are no minimum widths. No requirements prohibit this.
3.B—Green Infrastructure Elements and Street Design	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Are major street projects required to integrate green infrastructure practices as a standard part of construction, maintenance, and improvement plans?Goal: Formally integrate green infrastructure into standard	 Adopt Plans/Educate: Comprehensive/transportation plans promote green infrastructure practices in street design. Street project cost estimates include green infrastructure designs and assess cost savings from reduced hard infrastructure. 	1	0	
roadway construction and retrofit practice. Why: Consistent projects to improve or repair streets provide opportunities to include green infrastructure retrofits as part of larger project budget, design and construction.	Remove Barriers: Technical street specifications allow/require integration of green infrastructure elements into street project construction.	1	1	Knox County Stormwater Manual
	Allow street-side swales to replace conventional curb and gutter for managing stormwater and for separating sidewalks from street traffic in appropriate	1	1	Not prohibited

	circumstances.			
	Adopt Incentives: Undertake consistent effort to secure state and federal funds (e.g. transportation enhancements) to pay for green infrastructure elements.	1	0	
	Streets with green infrastructure count towards stormwater requirements.	1	0	
	Enact Regulations:			
	Adopt green infrastructure retrofit standards for major street projects.	1	0	
	Adopt technical specifications and design templates for green infrastructure in private and public rights-of-way.	1	1	Knox County Stormwater Manual
	All local road projects required to allocate a minimum amount of the total project cost to green infrastructure elements.	1	0	
(2) Question: Do regulations and policies promote use of pervious materials for all paving areas, including alleys, streets, sidewalks, crosswalks, driveways and parking lots?	Adopt Plans/Educate: Sponsor/approve pilot programs to determine appropriate pervious materials for different paving areas (e.g., permeable concrete for sidewalks, permeable pavers for driveways, etc.), as well as process for installation and maintenance.	1	0	
Goal: Build and retrofit these surfaces with pervious materials to reduce stormwater runoff and its negative impacts.	 Pilot project results incorporated into standard practice for all new paved areas and retrofits of existing paved surfaces. 	1	0	
Note: While eliminating sidewalks or placing sidewalks on only one side of the road can reduce	Adopt policy to replace impervious materials with pervious materials where practical.	1	0	

impervious cover, this is a strategy that is typically most appropriate for rural areas. However, there are other effective strategies to achieve the same runoff reductions that will not limit residents' options for recreation and transportation	Remove Barriers: Technical street specifications allow pervious paving materials in appropriate circumstances (e.g., not allowed over aquifer recharge areas).	1	0	
Why: Streets, sidewalks, and other hard surfaces contribute a large portion to a municipality's total imperviousness. Making these impervious surfaces more permeable protects water quality, reduces flooding and can recharge	Adopt Incentives: Create formal program offering incentives (e.g., cost sharing, reduction in street widths/parking requirements, assistance with maintenance) to property owners who utilize pervious pavement elements.	1	0	
groundwater.	 Enact Regulations: Adopt requirement that some percentage of parking lots, alleys, or roads in a development utilize pervious materials. Development approvals that allow/require use of pervious materials include requirements for continuing maintenance/cleaning of pervious surfaces. 	1	0	Part of the covenants or Operations & Maintenance plan
Total score for DESIGN CO	MPLETE, SMART STREETS THAT REDUCE OVERALL IMPERVIOUSNESS:	50		

This section has been reviewed and scored by _	
(Insert Department name and signee)	

RESOURCES

- Context Sensitive Solutions in Designing Major Urban Thoroughfares for Walkable Communities, Institute of Transportation Engineers: http://www.ite.org/css/ (Ch. 6, pages. 65-87)
- "Neighborhood Street Design Guidelines: An Oregon Guide for Reducing Street Widths," Oregon Department of Transportation and Department of Land Conservation and Development: http://www.oregon.gov/LCD/docs/publications/neighstreet.pdf
- University of California, Davis Sustainable Transportation Center Sustainable Streets Project: http://stc.ucdavis.edu/outreach/ssp.php
- New York High Performance Infrastructure Guidelines: http://www.designtrust.org/pubs/05_HPIG.pdf
- Stormwater Guidelines for Green, Dense Redevelopment: Stormwater Quality Solutions for the City of Emeryville: http://www.ci.emeryville.ca.us/planning/pdf/stormwater_guidelines.pdf
- "Sustainable Green Streets and Parking Lots Design Guidebook," San Mateo County, California Water Pollution Prevention Program: http://www.flowstobay.org/ms_sustainable_streets.php
- Green Streets: Innovative Solutions for Stormwater and Stream Crossings, Portland Metro: http://www.oregonmetro.gov/index.cfm/go/by.web/id=26335
- Green Highways Partnership between U.S. EPA, U.S. Federal Highway Administration and Maryland State Highway Administration: http://www.greenhighways.org/
- Protecting Water Quality with Smart Growth Strategies and Natural Stormwater Management in Sussex County, Delaware: http://www.epa.gov/smartgrowth/pdf/2009_0106_sussex_county.pdf
- Promoting Sustainable Transportation Through Site Design: An Institute of Transportation Engineers Proposed Recommended Practice: http://www.cite7.org/Technical_Projects/Final%20Proposed%20Recommended%20Practice%20RP-035.pdf
- Transportation is about *Places*, Project for Public Spaces: http://www.pps.org/transportation/

CASE STUDIES

- The Road Ecology Center at the University of California, Davis conducts research and develops policies to design transportation systems that minimize the impacts of roads on landscapes and communities: http://roadecology.ucdavis.edu/
- Houston, Texas's Urban Corridor Planning changes development regulations and infrastructure standards to support transit ridership and walkability in key corridors: http://www.houstontx.gov/planning/Urban/urban_cor.html
- San Francisco, California's Better Streets Plan created a common set of standards and guidelines for designing, building and maintaining more pedestrian friendly sidewalks, crosswalks and roadways, including extensive greening: http://www.sfbetterstreets.org
- Portland, Oregon's Green Streets Program includes design specifications for swales, planters and curb extensions, creative funding for projects that treat runoff from public rights-of-way, case studies, tours, and videos of public and private green street projects:

 http://www.portlandonline.com/BES/index.cfm?c=44407
- Seattle, Washington's Right-of-Way Improvements Manual outlines the requirements and permitting process for right-of-way improvements, as well as provides specific design criteria and model templates for submitting street design concepts: http://www.seattle.gov/transportation/rowmanual/
- Florida Department of Transportation developed Model Regulations and Plan Amendments for Multimodal Transportation Districts, including regulation changes related to traffic calming, parking, sidewalks and pedestrian and bicycle facilities, and incentives for developments located in multimodal transportation districts: http://www.dot.state.fl.us/planning/systems/sm/los/pdfs/MMTDregs.pdf

- New York Department of Transportation's Sustainable Streets Strategic Plan includes an initiative to retrofit underused roads into public plazas, streamlining design review for capital projects, and goals to connect tree pits for better surface drainage, among other stormwater management improvements: http://www.nyc.gov/html/dot/html/about/stratplan.shtml
- Chicago, Illinois's Green Alley Program retrofits existing alleys with permeable pavement for better stormwater management, localized flood mitigation, heat reduction, material recycling, and energy conservation: http://egov.cityofchicago.org/webportal/COCWebPortal/COC_EDITORIAL/GreenAlleyHandbook.pdf
- North Carolina Department of Environment and Natural Resources offers guidance to developers on eliminating curbs and gutters, including siting and design considerations, maintenance concerns, effectiveness and cost considerations: http://www.p2pays.org/ref/41/40403.pdf
- New York City requires street trees for every 25 feet of street frontage of a zoning lot: http://www.nyc.gov/html/dcp/pdf/street_tree_planting/tree_adopted_cc_043008.pdf, page 8.
- Seattle Public Utilities' Natural Drainage System projects redesign residential streets to include vegetated drainage systems that use swales, wetlands, trees and other natural features to treat pollutants and minimize the speed and volume of road runoff: http://www.seattle.gov/util/About_SPU/Drainage_&_Sewer_System/Natural_Drainage_Systems/

Section 4: Encourage Efficient Parking

4.A—Reduced Parking Requirements	Tools and Policies	Points Available	Points Received or N/A	Notes and Local Resources
(1) Question: Does your local government provide flexibility regarding alternative parking requirements (e.g., shared parking, off-site parking) and discourage over-parking of developments? Do parking requirements vary by zone to reflect places where more	 Adopt Plans/Educate: The comprehensive plan recognizes the advantages to reduced parking requirements generally and specifically for mixed-use and transit-oriented developments. The comprehensive plan recommends alternative, flexible approaches to meeting parking demands (e.g., shared parking, counting on-street spaces towards site 	1	0.5	Tennessee Technology Corridor Development Authority
trips are made on foot or by transit? Goal: Match parking requirements to the level of demand and allow flexible arrangements to meet parking standards.	 Comprehensive/bicycle plans recommend provision of bicycle parking spaces/storage lockers and concomitant reduction in vehicle parking space requirements. 	1	0.5	Transportation Planning Organization
Why: Inflexible parking requirements that do not allow for alternative approaches, as well as standards that require too much parking for specific uses increase the amount of impervious surface in a development. Over-parking a development also encourages	Remove Barriers: Allow flexibility in meeting parking space requirements through shared parking, off-site parking, and similar approaches. Permit businesses with different peak demand periods to	1	0.5	Tennessee Technology Corridor Development Authority and Knox County Zoning Ordinance 5.91 Town Center District (TC)
greater vehicle use and detracts from the overall pedestrian environment.	Adopt Incentives: • Permit reduction in vehicle parking spaces when	1	0	Knox County Zoning Ordinance - 5.91 Town Center District (TC) and 3.50 OFF-STREET PARKING REQUIREMENT
	minimum number of bicycle parking spaces when	1	U	

 Allow by-right reduction in required parking spaces (e.g., 25%) in mixed-use and transit-oriented developments and districts. Permit developers to undertake parking studies to establish that specific developments (e.g., senior housing, affordable housing) require fewer parking spaces than typical projects. Create parking districts to finance/construct centralized 	1 1	0.5	Knox County Zoning Ordinance - 5.91 Town Center District (TC)
parking lots/structures to be utilized as shared parking facilities and reduce on-site parking.			
Enact Regulations:			
 Revise parking regulations to reduce minimums below standard ITE (Institute of Transportation Engineers) requirements based on analysis of local developments and actual parking demand/experience. 	2	0	
• Charge developers for every space beyond parking minimums to offset environmental impacts.	1	0	
• Enact parking standards that allow credit for adjacent on-street parking.	1	0	
• Create zones with reduced parking requirements (e.g. transit overlay districts, mixed-use activity centers, multi-modal districts).	1	0.5	Knox County Zoning Ordinance - 5.91 Town Center District (TC)
 Waive all parking minimums in downtown and other locations that are pedestrian-oriented and/or have good transit access. 	1	0	
 Adopt parking standards that reduce requirements based on sliding scale tied to degree of walkablity/transit access locations (20% reduction in areas well served by bus, 30% reduction in areas served by rail stations). 	1	0	

	 Require shared parking agreements where appropriate complementary uses exist. Adopt maximum parking caps (e.g., 125% above minimum) for multi-family and commercial developments. Reduce minimum parking space size based on analysis of average vehicle size in jurisdiction. 	1 2 1	0 0.5	Only the Technology Overlay has a maximum cap. Draft standards for minimum spaces and maximum spaces are being prepared.
4.B—Transportation Demand Management Alternatives	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Are developers allowed to use alternative measures such as transportation demand management or in-lieu payments to reduce required parking? Goal: Provide flexibility to reduce	Adopt Plans/Educate: Comprehensive/transportation plans recognize transportation demand management as an approach to reducing vehicle miles traveled and parking requirements.	1	1	Mobility Plan
parking in exchange for specific actions that reduce parking demands on site. Why: Incentives such as transit passes, van pool arrangements, flexible work schedules, market-priced facilities, and separate leasing for spaces in apartments and condos have quantifiable impacts on parking demand. Incorporating them into parking requirements creates the opportunity to meet demand with less impervious cover.	Remove Barriers: • Rather than include parking spaces with an apartment lease, allow tenants to opt-out by treating parking as a separate optional lease agreement.	1	0	
	Adopt Incentives: • Allow businesses that offer employee transit passes, provide vans for employee commuting, allow flexible working arrangements, or charge market rates for parking to 1) provide fewer parking spaces or 2) pay less into a parking district fund for required parking spaces.	2	0	
	Allow developers to make in-lieu fee payments for parking. Fees utilized by local government/parking authority to provide off-site parking lots/structures.	1	0	

	Provide mechanisms for car sharing in transit oriented development. Where done, area parking requirements are reduced.	1	0	
	 Enact Regulations: Create a parking district and allow/require businesses to support public garages rather than provide their own on site parking. 	1	0	
	 Require large developments to adopt transportation demand management techniques to lower vehicle use and parking demand. 	1	0	
4.C—Minimize Stormwater From Parking Lots	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
	Tools and Policies Adopt Plans/Educate: Comprehensive plan calls for landscaping in parking lots to help reduce stormwater runoff.		Received or	Notes and Local References Tennessee Technology Corridor Development Authority

environmental impact of parking and can provide additional community benefits by providing shade and, if appropriately placed, creating natural barriers between pedestrians and cars.	Adopt Incentives: Parking lot landscaping and green roofs on parking structures credited towards meeting local stormwater management requirements.	1	1	Knox County Stormwater Manual
	Give additional landscaping credit for preservation of large, mature trees within parking lots.	1	0	
	Do not count parking structures with green roofs against the allowable floor area ratio of a site.	1	0	
	Enact Regulations:			
	• Adopt parking lot landscape regulations that require provision of trees, minimum percent of parking lot interior area to be landscaped (e.g., 10%), and minimum sized landscaping areas (e.g., minimum of 25 square feet for island planting areas).	1	0	
	• In parking lot landscaping regulations, specify the types and sizes of shrubs and trees most appropriate for controlling/reducing stormwater runoff.	1	0	
	Adopt standard requiring a minimum area of the parking lot that must be drained to landscaped areas.	1	0	
	Require that runoff from parking lots is managed with green infrastructure practices, including trees, vegetated islands, swales, rain gardens or other approaches.	1	0	
	• Enact alternative landscaping and parking regulations that are tailored for and support infill development (parking requirements, parking lot landscaping options that focus on perimeter landscaping to encourage smaller lots, etc.).	2	0	
	Require parking structures to incorporate green roofs to reduce stormwater runoff.	1	0	

	• Reduce drive aisle widths in parking lots to decrease the amount of pervious surface. For multi-family developments, drive aisles can be shared. In commercial developments, typical drive aisles can be reduced 5 - 10%.	1	0	
Total score for	ENCOURAGE EFFICIENT PROVISIONS OF PARKING:	40		

This section has been reviewed and scored by	
(Insert Department name and signee)	

RESOURCES

- "Parking Spaces/Community Places: Finding the Balance through Smart Growth Solutions" (pg. 14, 18-19, 21), U.S. EPA Development, Community and Environment Division: http://www.epa.gov/piedpage/pdf/EPAParkingSpaces06.pdf
- "Shared Parking, Second Edition," Urban Land Institute: www.uli.org/bookstore/
- "Developing Parking Policies to Support Smart Growth in Local Jurisdictions: Best Practices," Metropolitan Transportation Commission: http://www.mtc.ca.gov/planning/smart_growth/parking_study/April07/bestpractice_042307.pdf
- "Driving Urban Environments: Smart Growth Parking Best Practices," Maryland Governor's Office of Smart Growth: http://www.smartgrowth.state.md.us/pdf/Final%20Parking%20Paper.pdf
- "Design Principles for Parking Lots," Tennessee Valley Authority Economic Development: http://www.tvaed.com/sustainable/parking.htm
- Efficient Parking Strategies, Centralina Council of Governments and Catawba Regional Council of Governments: http://www.epa.gov/region4/airqualitytoolkit/9_CaseStudies/SEQL%20-%20Efficient%20Parking%20Strategies.pdf
- "Parking Management: Strategies, Evaluation and Planning," Victoria Transport Policy Institute: http://www.vtpi.org/park_man.pdf
- "Smart Growth Alternatives to Minimum Parking Requirements," *Proceedings from the 2nd Urban Street Symposium*, July 28-30, 2003: http://transtoolkit.mapc.org/Parking/Referenced_pdfs/Forinash_SmartGrowthParkingAlternatives.pdf
- "Flexible Parking Standards," Georgia Quality Growth Partnership: http://www.dca.state.ga.us/toolkit/ToolDetail.asp?GetTool=17
- "Multifunctional Landscaping: Putting Your Parking Lot Design Requirements to Work for Water Quality," University of Illinois Extension: http://urbanext.illinois.edu/lcr/LGIEN2002-0017.html
- "Low-Impact Parking Lot Design Reduces Runoff and Pollutant Loads," Journal of Water Resources Planning and Management, 2001: http://cedb.asce.org/cgi/WWWdisplay.cgi?0101775

• "Managing Stormwater for Urban Sustainability Using Trees and Structural Soils," Virginia Polytechnic Institute and State University: http://www.cnr.vt.edu/urbanforestry/stormwater/Resources/TreesAndStructuralSoilsManual.pdf

CASE STUDIES

- San Mateo County, California's "Sustainable Green Streets and Parking Lots Design Guidebook" provides policy guidance and design and construction details, including site layout strategies, green infrastructure design guidelines and case studies for both streets and parking lots: http://www.flowstobay.org/ms_sustainable_streets.php
- Minneapolis, Minnesota's zoning code includes regulations to support pedestrian-oriented off-street parking, including parking maximums, shared parking allowances, pedestrian-overlay districts with reduced parking requirements, replacing off-street parking spaces with bicycle racks, and more: http://www.ci.minneapolis.mn.us/lrtrezoning/tod-haiwatha-09.asp
- Boston Metropolitan Area Planning Council gives detailed guidance for reducing parking demand and developing parking requirements based on local
 factors such as access to transit, expected demographics, auto ownership rates and access to destinations and transit service:
 http://transtoolkit.mapc.org/Parking/Strategies/flexiblerequirements.htm
- San Diego, California's Community Parking District Program helps older commercial districts collect revenue and implement parking plans to construct public parking facilities, make public transit enhancements, and maximize off-street parking inventory: http://www.sandiego.gov/economic-development/business-assistance/small-business/pmd.shtml
- Placer County, California enacted an In-Lieu Parking Fee that allows developments within specific parking districts to pay a fee in lieu of complying with off-street parking standards. The collected fees are then used to construct new public parking spaces within the same parking district: http://www.placer.ca.gov/Departments/Works/TahPkngStudy/DraftParkingFeeOrdinance.aspx
- Minnesota's Urban Small Sites Best Management Practice Manual provides drawings, design guidelines and plant lists for impervious surface reduction in parking lot design: http://km.fao.org/uploads/media/Impervious_surface_reduction_parking_lot_desing.pdf
- Our Lady Gate of Heaven Parish parking lot in Chicago, Illinois was retrofitted to include a large swale that absorbs 100,000 gallons of runoff per year, reducing flooding in the parking lot and in nearby streets and properties. This U.S. EPA-funded project continues to be monitored for performance data: http://www.cnt.org/natural-resources/demonstration-projects/olgh-case-study
- The Florida Aquarium Parking Lot and Queuing Garden in Tampa, Florida was designed to maximize existing site vegetation for stormwater management and to provide education to Aquarium visitors. This website includes construction cost information, lessons learned, monitoring results and maintenance protocols: http://www.sustainablesites.org/cases/show.php?id=16
- Several parking lot demonstration sites in Blacksburg, VA, Ithaca, NY and Davis, CA provide details about newly constructed parking lots and retrofitted lots that include trees, structural soils and pervious pavements for managing stormwater: http://www.cnr.vt.edu/urbanforestry/stormwater/DemonstrationSites.html

Section 5: Adopt Green Infrastructure Stormwater Management Provisions

5.A—Green Infrastructure Practices	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Are green infrastructure practices encouraged as legal and preferred for managing stormwater runoff? Goal: Make all types of green infrastructure allowed and legal and remove all impediments to using green infrastructure (including for stormwater requirements), such as limits on infiltration in rights-of-way, permit challenges for green roofs, safety issues with permeable pavements, restrictions on the use of cisterns and rain barrels, and other such unnecessary barriers. Why: Green infrastructure approaches have been proven to be more effective and cost efficient than conventional stormwater management practices in many instances and provide other substantial community benefits.	 Adopt Plans/Educate: Inform the public, through education and outreach programs, that green infrastructure practices can be used to manage stormwater runoff on their property. Create a green infrastructure workshop or training program for internal and external reviewers to ensure that the stakeholders who use this tool will have the ability to understand and use it effectively. 	1	0.5	KCSWM education policy and NPDES permit requirement NPDES Permit
	 Remove Barriers: Development and other codes encourage and allow property owners to adopt home-based green infrastructure practices, such as rain gardens, rain barrels and other rainwater harvesting practices. Review and change, where necessary, building codes or other local regulations to ensure that all local government departments/agencies have coordinated with one another to ensure that green infrastructure implementation is legal, e.g. remove restrictions on downspout disconnection. 	1	0.5	Stormwater Ordinance and Building Codes This is performed in the review phase of the process.
	Adopt Incentives: Green infrastructure practices credited towards required controls for stormwater runoff.	1	1	KCSWM Ordinance

	 Establish a "Green Tape" expedited review program for applications that include green infrastructure practices. Reduce stormwater utility rates based on the use of green infrastructure practices. 	1	0 N/A	
	• Zoning and subdivision regulations specifically permit green infrastructure facilities, including but not limited to: (1 point for each technique to a maximum of 4 points) Green roofs; Infiltration approaches, such as rain gardens, curb extensions, planter gardens, permeable and porous pavements, and other designs where the intent is to capture and manage stormwater using soils and plants;	1 to 4 points	0	
	Water harvesting devices, such as rain barrels and cisterns;Downspout disconnection. • Developers are required to meet stormwater requirements using green infrastructure practices where site conditions allow. Developers must provide documentation for sites that do not allow on-site infiltration, reuse or evapotranspiration to meet locally determined performance stormwater management standards.	1 to 2 points	0	
(2) Question: Do stormwater management plan reviews take place early in the development review process? Goal: Incorporate stormwater plan comments and review into the early stages of development review/site	Adopt Plans/Educate: • Encourage/require a pre-site plan meeting with developers to discuss stormwater management and green infrastructure approaches. Voluntary = 1 point Mandatory = 2 points	1 to 2 points	1	Stormwater Management process
plan review and approval, preferably at pre-application	Include landscape architects in design and review of stormwater management plans.	1	0	

meetings with developers. Why: Pre-site plan review is an	Remove Barriers:			
effective tool for discussing with developers alternative approaches for meeting stormwater requirements. This can ensure that green infrastructure is incorporated into new projects at early design stages, well before construction begins.	Adopt Incentives: Provide accelerated review of projects where developer attended a pre-application meeting.	1	0	
	Preliminary stormwater plan review occurs contemporaneously with preliminary site plan review and before any development approvals.	1	0	
	Development applications must be accompanied by preliminary/conceptual stormwater management plans that incorporate green infrastructure elements and describe how stormwater management standards will be met.	1	0	
(3) Question: Do local building and plumbing codes allow harvested rainwater for exterior uses such as irrigation and nonpotable interior uses such as toilet flushing?	Adopt Plans/Educate: Local government provides information brochures/manual for homeowners describing acceptable rainwater harvesting techniques.	1	0	
Goal: Ensure that stormwater reuse is allowed and encouraged for nonpotable uses. Why: Stormwater reuse is important for dense, urban areas with limited spaces for vegetated green infrastructure practices.	Remove Barriers: Local development, building, and plumbing codes updated to allow reuse of stormwater for non-potable purposes.	1	1	Plumbing code
	Adopt Incentives: Reduce stormwater management facility requirements for developments employing comprehensive rainwater	1	1	KCSWM Stormwater Ordinance

	harvesting.			
	Reduce stormwater utility rates based on the use of harvest and reuse techniques.	1	N/A	
	Enact Regulations:			
	Require developments to adopt rainwater harvesting techniques as element of stormwater management plans.	1	0	
(4) Question: Are provisions available to meet stormwater	Adopt Plans/Educate:			
requirements in other ways, such as off-site management within the same sewershed or "payment in lieu" of programs, to the extent that on site alternatives are not technically feasible?	For infill and redevelopment areas, off-site green stormwater management plans should be developed in cooperation between local government and landowner/developers. Allowing off-site management of stormwater runoff requires sewershed designation within the local government to ensure that true mitigation is possible and equal stormwater management.	2	0	
Goal: Allow off-site management of runoff while still holding developers responsible for meeting	and water quality benefits are achieved with off-site management.			
stormwater management goals. Why: In some cases, it is impracticable or infeasible to treat	Retrofit projects that will utilize green infrastructure stormwater management techniques should be identified and prioritized within the sewershed.	1	0.5	Watershed Initiatives
all or even some of the stormwater runoff on site. In such instances alternative means should be	Remove Barriers:			
provided through contribution to off-site mitigation projects or off- site stormwater management facilities (preferably green infrastructure facilities)	Amend stormwater management regulations and development codes as necessary to allow off-site stormwater management, especially for infill and redevelopment areas.	1	1	Not prohibited in Stormwater Ordinance
	Adopt Incentives:			

	 Enact Regulations: Establish system that allows/requires payment-in-lieu fees for off-site stormwater management facilities. Fees should be set sufficiently high as to cover the true cost of off-site management. Consider limitations on amount of off-site management allowed (more for infill areas, less for greenfield sites). 	1	0.5	
5.B—Maintenance/Enforcement	Tools and Policies	Points Available	Points Received or N/A	Notes and Local References
(1) Question: Does your stormwater ordinance include monitoring, tracking, and maintenance requirements for stormwater management practices? Goal: Incorporate monitoring, tracking, and maintenance requirements for stormwater management practices into your municipal stormwater ordinance. Why: These measures will help ensure that green infrastructure practices are monitored and tracked over time and remain in proper working condition to provide the performance required by the stormwater ordinance.	Adopt Plans/Educate Develop a system to monitor and track stormwater management practices deployed at greenfield and redevelopment sites. Tracking of management practices should begin during the plan review and approval process with a database or geographic information system (GIS). The database should include both public and private projects.	1	1	NPDES permit and plans review process
	 Provide model checklist for maintenance protocols for ease of inspection, tracking and enforcement. Sponsor demonstration projects for green infrastructure management best practices. 	1	1	Knox County Stormwater Manual? Harrel Road Stormwater Park Powell Library Pervious Pavement Powell Middle School Rain Gardens Powell Station Park Rain Garden West Valley Middle School Treatment Train
	Remove Barriers: • Ensure that proper local agencies have authority to enforce maintenance requirements.	1	1	(Bio-swale and Constructed Wetland) KCSWM Stormwater Ordinance

	Adopt Incentives: Create self-inspection maintenance certification program that allows developers/landowners to train/retain private inspectors to certify compliance with stormwater management plans and long-term maintenance.	1	0	
	Require long-term maintenance agreements that allow for public inspections of the management practices and also account for transfer of responsibility in leases and/or deed transfers.	1	1	Maintenance covenants
	• Conduct inspections every 3 to 5 years, prioritizing properties that pose the highest risk to water quality, inspecting at least 20% of approved facilities annually.	1	0	
	Develop a plan approval and post-construction verification process to ensure that stormwater standards are being met, including enforceable procedures for bringing noncompliant projects into compliance.	1	1	Stormwater Management process
	Inspections of construction sites are carried out for at least 25% of permitted projects to ensure proper installation of approved practices.	1	1	Stormwater Management process
	Require conservation/green infrastructure bond/escrow in zoning/subdivision ordinances to ensure installation/maintenance of green infrastructure storm water management facilities.	1	1	Stormwater Management review process
Total score for GREE	N INFRASTRUCTURE STORMWATER MANAGEMENT PROVISIONS:	37		

This section has been reviewed and scored by	
(Insert Department name and signee)	

RESOURCES

- Green Infrastructure Municipal Handbook, U.S. EPA Green Infrastructure website: http://cfpub.epa.gov/npdes/greeninfrastructure/munichandbook.cfm
- *A Catalyst for Community Land Use Change*, National NEMO Network 2008 Progress Report with local regulations for water quality protection: http://nemonet.uconn.edu/about_network/publications/2008_report.htm
- Public Entity Environmental Management System Resource Center: http://peercenter.net/
- Environmental Management System, U.S. EPA: http://epa.gov/ems/
- "The Economics of Low-Impact Development: A Literature Review," EcoNorthwest: http://www.econw.com/reports/ECONorthwest_Low-Impact-Development-Economics-Literature-Review.pdf
- "Reducing Stormwater Costs through Low Impact Development (LID) Strategies and Practices," U.S. EPA Office of Water: http://www.epa.gov/owow/nps/lid/costs07/
- New York City's PlaNYC for Water: http://www.nyc.gov/html/planyc2030/html/plan/water.shtml
- Puget Sound Partnership Low Impact Development Local Regulation Assistance Project: http://www.psparchives.com/our_work/stormwater/lid/lid_regs.htm
- Massachusetts Low Impact Development Toolkit: http://www.mapc.org/regional_planning/LID/PDFs/LID%20Local%20Codes%20Checklist.pdf
- Plan Review checklist and flow chart, Office of Watersheds, Philadelphia Water Department: http://www.phillyriverinfo.org/WICLibrary/DevelopmentProcess_Final.pdf
- General Factors that Influence the Selection of Stormwater Management Facilities, Portland Bureau of Environmental Services: http://www.portlandonline.com/shared/cfm/image.cfm?id=129055
- Operations and Maintenance of Treatment Best Management Practices, Santa Clara Valley Urban Pollution Prevention Program: http://www.scvurppp-w2k.com/om_workproduct_links.htm
- Stormwater Center Maintenance Agreements Guidance and Case Studies: http://www.stormwatercenter.net/Manual_Builder/Maintenance_Manual/4Maintenance_Agreements/Maintenance% 20 Agreements% 20 Introduction.htm

CASE STUDIES

- Alachua County, Florida's stormwater regulation requires that developers reduce impervious surfaces via vertical construction and alternative parking surfaces and use site contours and minimize disturbance to existing natural features: http://growth-management.alachua.fl.us/compplanning/amended_docs/ORDstormCPA-06-01final.pdf
- Philadelphia, Pennsylvania's stormwater regulation requires that projects infiltrate/manage the first 1" of rainfall from all directly connected impervious surfaces and exempts redevelopment projects from flood control and channel protection requirements: http://www.phillyriverinfo.org/Programs/SubprogramMain.aspx?Id=Regulations

- Portland, Oregon's stormwater requirement uses a mandatory hierarchy that requires on-site infiltration with surface vegetation above all other practices http://www.portlandonline.com/bes/index.cfm?c=35122 (Chapter 1, page 1-18)
- Emeryville, California's stormwater guidelines for dense green redevelopment provide guidance on using green infrastructure in high density, infill sites: http://ca-emeryville.civicplus.com/DocumentView.asp?DID=144
- Portland, Oregon's Ecoroof Floor Area Ratio (FAR) Bonus allows developers to increase a building's footprint or floor area for projects that include an ecoroof: http://www.portlandonline.com/bes/index.cfm?a=236916&c=48725
- Chicago Department of Construction and Permits has a Green Permit Program that offers expedited permits and waived permit review fees for projects that meet a series of green building requirements, including exceptional water management and green roof criteria: http://egov.cityofchicago.org/webportal/COC/EDITORIAL/GreenPermitBrochure1.pdf
- Tucson, Arizona's Water Harvesting Guidance Manual describes how the City's code requirements for water harvesting help to meet several other local codes, such as for landscaping, floodplain and erosion hazard management, and stormwater management: http://dot.tucsonaz.gov/stormwater/education/waterharvest.php (page 26)
- San Francisco, California's Public Utilities, Department of Building Inspection and Department of Public Health partnered to allow the use of rainwater for irrigation and toilet flushing without requiring treatment to potable standards: http://sfwater.org/mto_main.cfm/MC_ID/14/MSC_ID/361/MTO_ID/559
- Seattle, Washington's Green Factor is an amended landscape requirement that property owners meet via a scoring system that encourages green features such as large plants, permeable pavement, green roofs, vegetated walls and tree preservation: http://www.seattle.gov/dpd/permits/greenfactor/Overview/
- San Jose, California's stormwater regulation requires that projects with 10,000 square feet or more of impervious surface area use landscape-based treatment and trees to meet quantity and quality standards: http://www.sanjoseca.gov/planning/stormwater/Policy_6-29_Memo_Revisions.pdf
- Santa Monica, California's stormwater code requires that new development projects maximize permeable areas, maximize runoff to permeable areas, reuse stormwater, and reduce parking lot pollution: http://www.smgov.net/uploadedFiles/Departments/OSE/Categories/Urban_Runoff/UR_Brochure.pdf
- Chicago, Illinois's stormwater regulation requires that new developments manage 0.5" runoff from all impervious surfaces or reduce imperviousness by 15%: http://egov.cityofchicago.org/webportal/COC_EDITORIAL/StormwaterManagementOrdinance1206.pdf
- Lenexa, Kansas's stormwater regulation requires new developments to manage 1.37" for water quality using a natural system treatment train approach and also charges a fee for water quantity management which pays for watershed-scale public projects managed by the City: http://www.ci.lenexa.ks.us/LenexaCode/viewXRef.asp?Index=2927
- Fauquier County, Virginia's stormwater maintenance agreements state that if maintenance is neglected the County has the authority to perform the work and recover costs from the property owner: http://www.fauquiercounty.gov/documents/departments/commdev/pdf/SWMOrdinance.pdf (pages 12-13)
- Philadelphia, Pennsylvania's Stormwater Management Guidance Manual provides maintenance guidelines and schedules for a range of green infrastructure practices, from green roofs to pervious pavements and subsurface infiltration: http://www.phillyriverinfo.org/Programs/SubprogramMain.aspx?Id=StormwaterManual

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